

# INTRODUCTION TO DESIGN-BUILD

BARBARA WAGNER, CLARK CONSTRUCTION  
DBIA-WPR BOARD MEMBER

OWNERS COUNCIL WEBINAR  
THURSDAY, FEB. 8<sup>TH</sup> 2018



# AGENDA

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1 | INTRODUCTION TO DESIGN-BUILD

2 | BENEFITS OF DESIGN-BUILD

3 | WHO USES DESIGN-BUILD

4 | HOW A DESIGN-BUILD ENTITY  
IS SELECTED

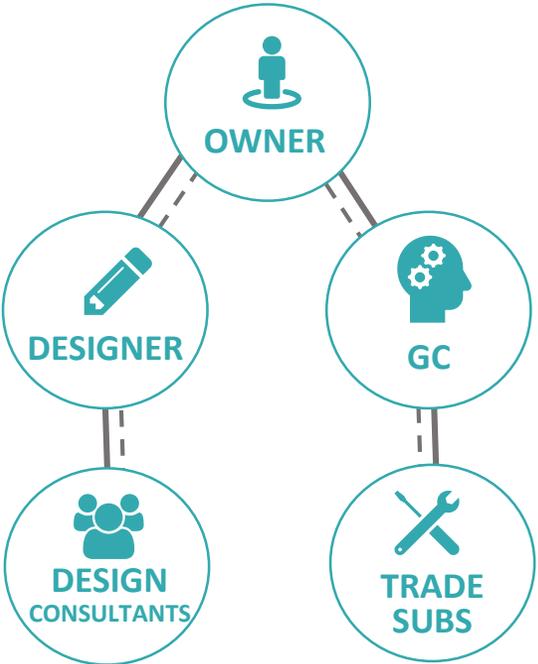
5 | TYPES OF CONTRACTS

6 | CAVEATS: CAUTION FOR THE OWNER

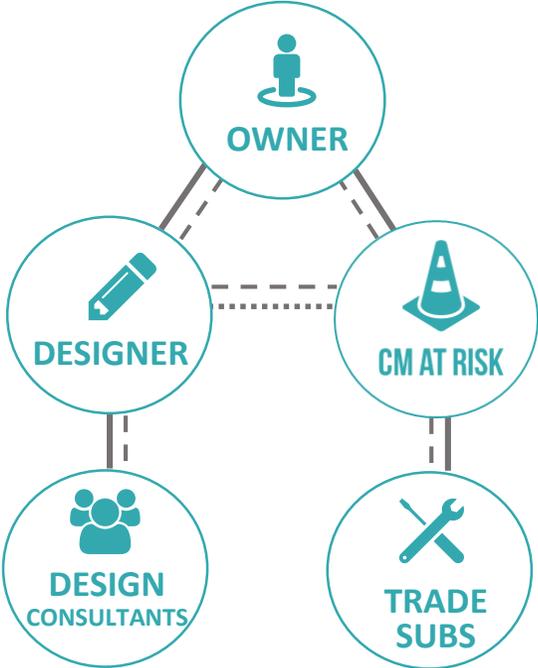
7 | FINAL THOUGHTS

# INTRODUCTION TO DESIGN-BUILD PROJECT DELIVERY

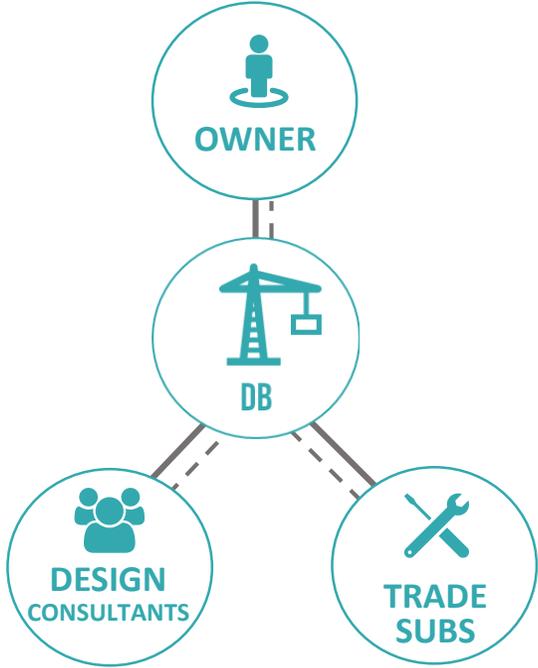
## COMMON PROJECT DELIVERY SYSTEMS



DESIGN-BID-BUILD



CONSTRUCTION MANAGER AT RISK

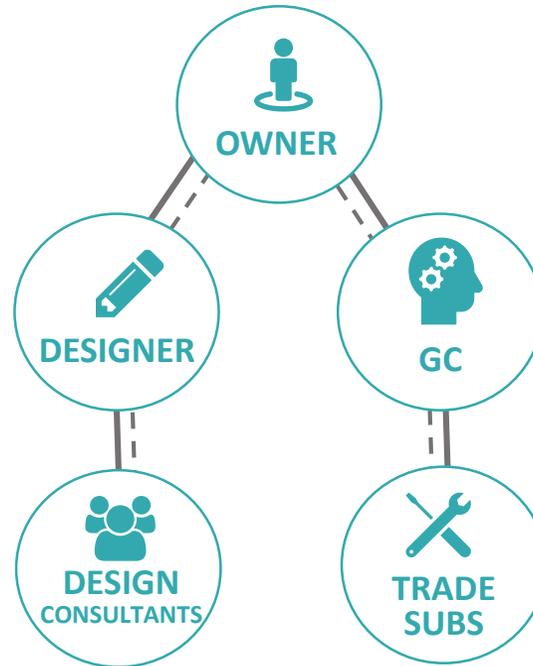


DESIGN-BUILD

- Contracts
- - - - - Communications
- ..... Contractual Coordination Requirements

# DESIGN-BID-BUILD

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## DEFINITION

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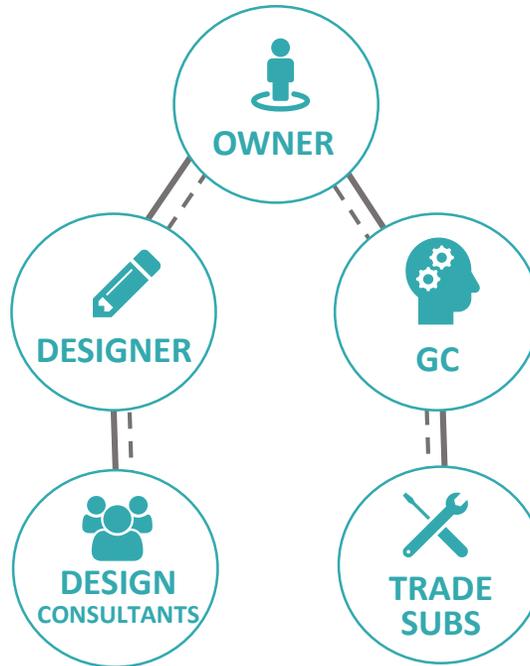
“Traditional” project delivery approach where the owner commissions an architect or engineer to prepare drawings and specifications under a design services contract, and separately contracts for construction, by engaging a contractor through competitive bidding or negotiation.

# DESIGN-BID-BUILD

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## ADVANTAGES

- Widely used
- Competitive bid process
- No legal barriers



## DEFINITION

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“Traditional” project delivery approach where the owner commissions an architect or engineer to prepare drawings and specifications under a design services contract, and separately contracts for construction, by engaging a contractor through competitive bidding or negotiation.

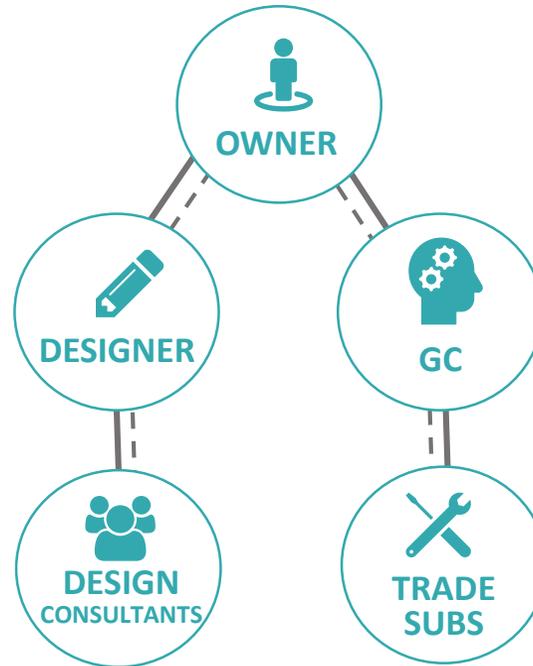
# DESIGN-BID-BUILD

## ADVANTAGES

- Widely used
- Competitive bid process
- No legal barriers

## DISADVANTAGES

- Lack of communication/input from the build team
- Potential for inadequate project budgets
- Owner owns design risks errors and omissions

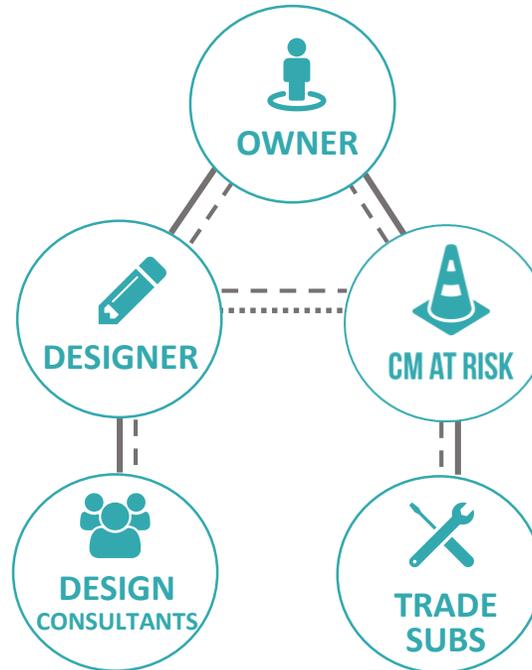


## DEFINITION

“Traditional” project delivery approach where the owner commissions an architect or engineer to prepare drawings and specifications under a design services contract, and separately contracts for construction, by engaging a contractor through competitive bidding or negotiation.

# CONSTRUCTION MANAGER AT RISK

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## DEFINITION

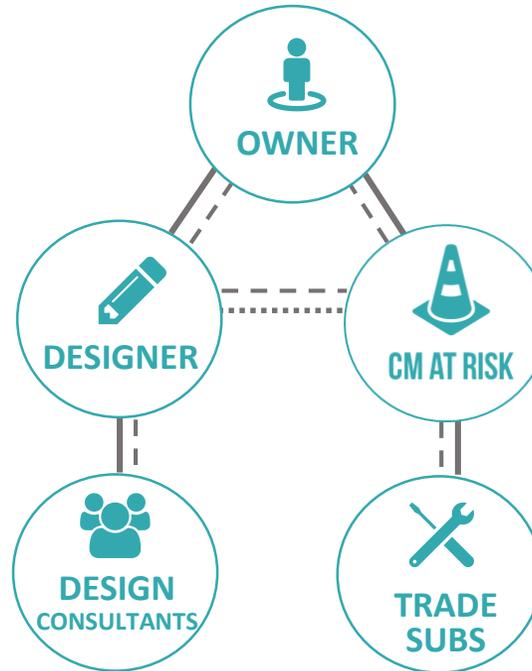
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Hybrid form of Construction Management combining both preconstruction and construction management services under the general contractor's contract.

# CONSTRUCTION MANAGER AT RISK

## ADVANTAGES

- Early contractor involvement (cost and schedule)
- Faster project delivery through phased construction
- Assurances design is buildable and cost effective



## DEFINITION

Hybrid form of Construction Management combining both preconstruction and construction management services under the general contractor's contract.

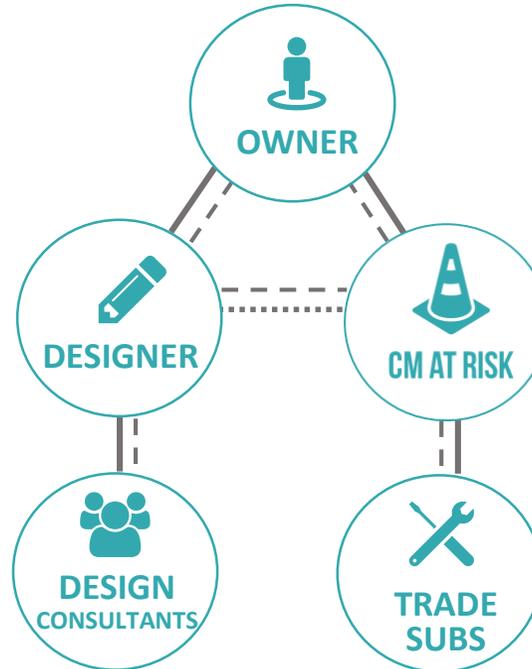
# CONSTRUCTION MANAGER AT RISK

## ADVANTAGES

- Early contractor involvement (cost and schedule)
- Faster project delivery through phased construction
- Assurances design is buildable and cost effective

## DISADVANTAGES

- Increased administrative burden—owner needs to be experienced and knowledgeable and manage multiple entities

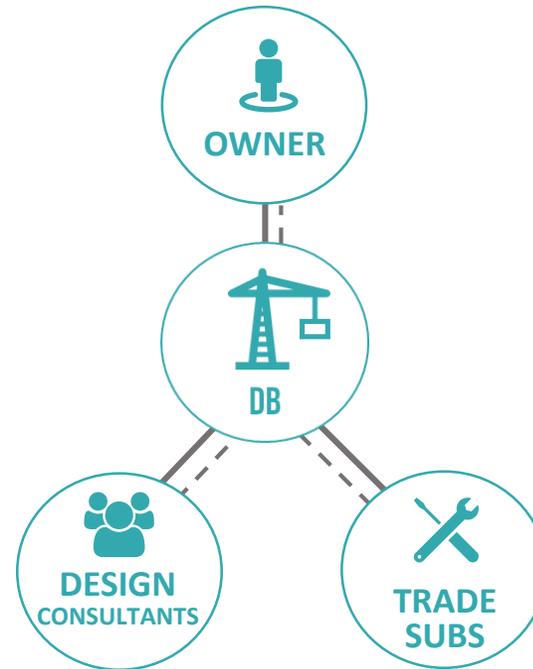


## DEFINITION

Hybrid form of Construction Management combining both preconstruction and construction management services under the general contractor's contract.

# DESIGN-BUILD

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## DEFINITION

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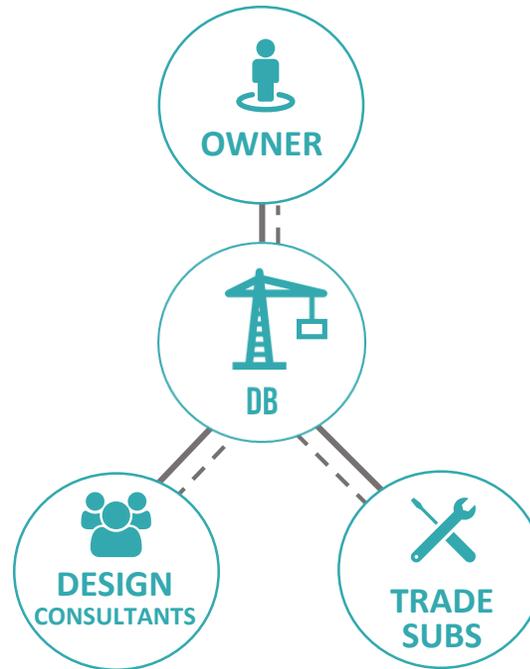
The system of contracting under which one entity performs both architecture/engineering and construction under a single contract with the owner. Also known as “design-contract” or “single responsibility.”

# DESIGN-BUILD

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## ADVANTAGES

- Single source responsibility
- Speed to market, faster delivery
- Project cost identified early



## DEFINITION

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The system of contracting under which one entity performs both architecture/engineering and construction under a single contract with the owner. Also known as “design-contract” or “single responsibility.”

# DESIGN-BUILD

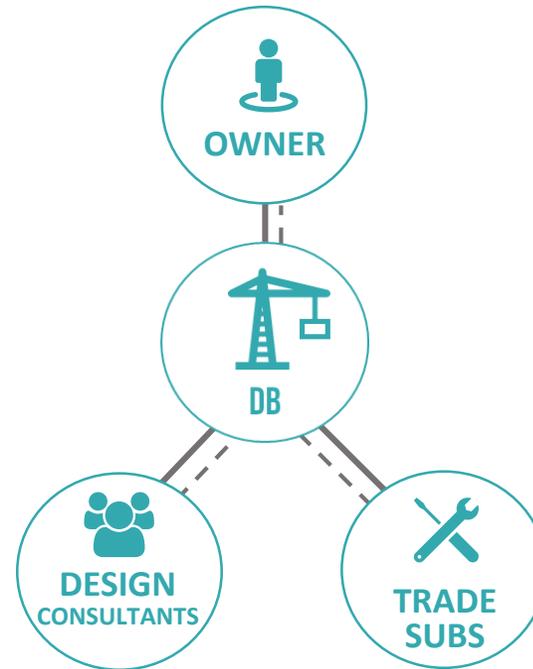
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## ADVANTAGES

- Single source responsibility
- Speed to market, faster delivery
- Project cost identified early

## DISADVANTAGES

- Experience in Design-Build procurement
- Requires timely decision making due to faster delivery
- Restricted procurement regulations for Public Entities

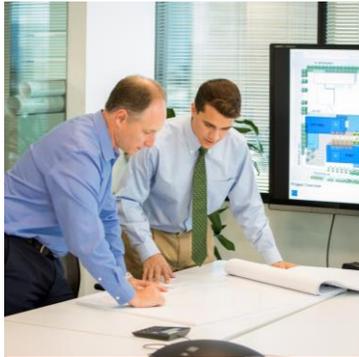


## DEFINITION

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The system of contracting under which one entity performs both architecture/engineering and construction under a single contract with the owner. Also known as “design-contract” or “single responsibility.”

# OWNER CONSIDERATIONS FOR USING DESIGN-BUILD



Interest in saving time and money.



Re-alignment of responsibilities and risks on a project.



Owner-driven demands for better quality and continuous improvement.



Desire to avoid the legal entanglements of adversarial relationships.



Collaboration and innovation.



# BENEFITS TO DESIGN-BUILD

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## INTRODUCTION TO DESIGN-BUILD

INTRODUCTION TO DESIGN-BUILD

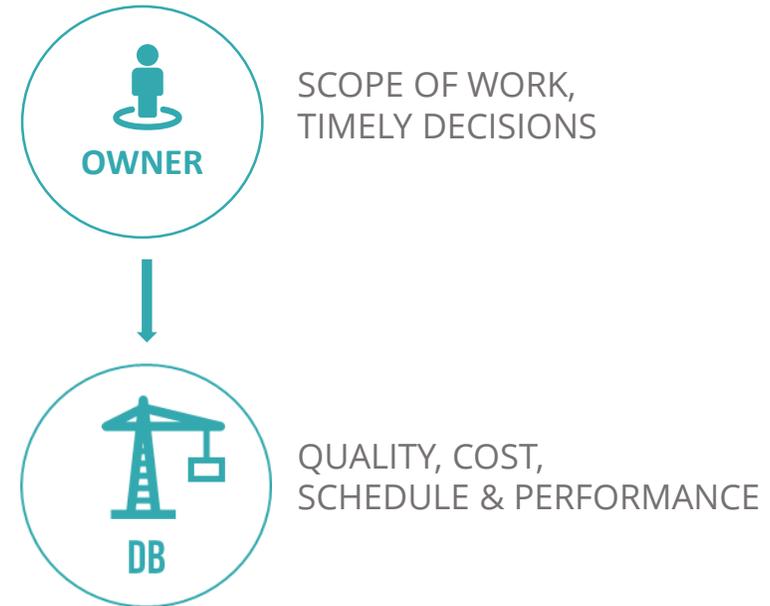
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# DESIGN-BUILD BENEFITS

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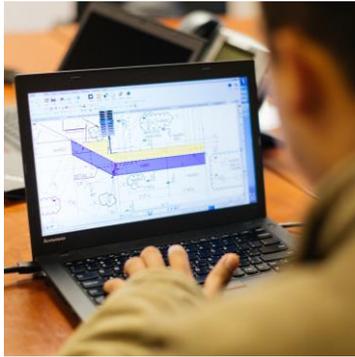
## SINGLE POINT OF RESPONSIBILITY

Design-Build: Owner executes a contract with a single entity (design-builder)

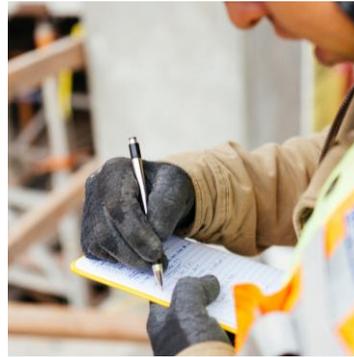


# DESIGN-BUILD BENEFITS

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QUALITY



COST SHARING



TIME SAVINGS

# DESIGN-BUILD BENEFITS

## RESEARCH

### COMPARISON OF PROJECT DELIVERY METHODS

METRIC	DESIGN-BUILD VS. DESIGN-BID-BUILD	DESIGN-BUILD VS. CM@RISK
UNIT COST	6.1% LOWER	4.5% LOWER
CONSTRUCTION SPEED	12% FASTER	7% FASTER
DELIVERY SPEED	33.5% FASTER	23.5% FASTER
COST GROWTH	5.2% LESS	12.6% LESS
SCHEDULE GROWTH	11.4% LESS	2.2% LESS

Source: Construction Industry Institute (CII)/Penn State research comprising 351 projects ranging from 5,000 to 2.5 million square feet. This study includes varied project types and sectors.

# DESIGN-BUILD BENEFITS

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**REDUCED ADMINISTRATIVE  
BURDEN**



**EARLY KNOWLEDGE OF  
FIRM COSTS**

# OTHER INHERENT BENEFITS

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## EARLY INVOLVEMENT OF KEY PARTICIPANTS



**ENHANCE EXPERTISE AND  
CREATIVE THINKING**



**ADDS VALUE BY  
SUBSTANTIALLY  
REDUCING CONFLICTS**

# CALTRANS 7

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## COMPETITIVE SELECTION PROCESS

- 1.2M SF
- 29 months from Award to Completion
- Best Practices utilized—  
Design Excellence, Short listing, Co-location
- Third Party Peer Reviews



# WHO USES DESIGN-BUILD

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## INTRODUCTION TO DESIGN-BUILD

INTRODUCTION TO DESIGN-BUILD

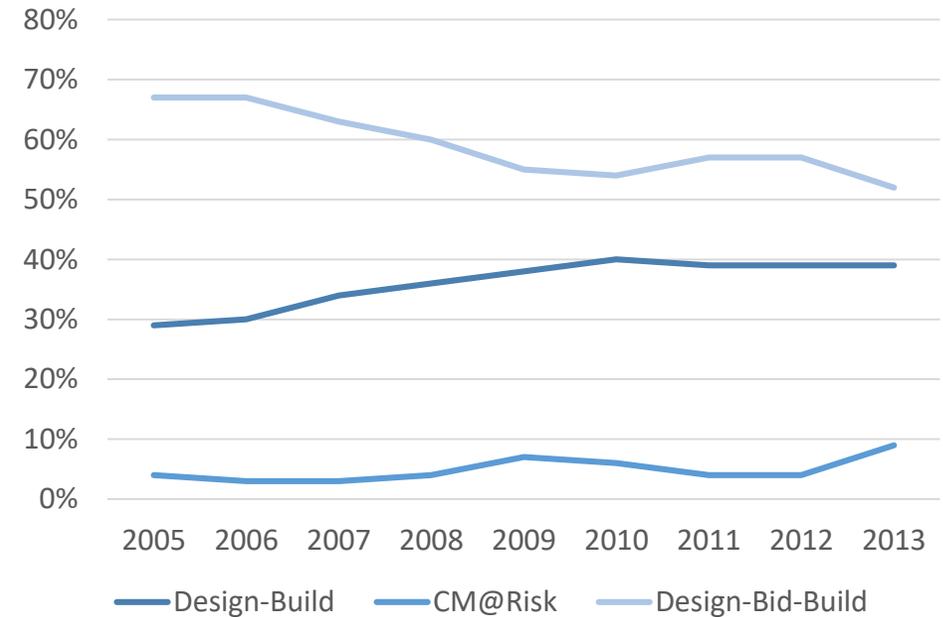
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# GROWTH OF DESIGN-BUILD

## 2014 R.S. MEANS STUDY

- Increasing trend on the use of Design-Build project delivery.
- Design-Build is most prevalent on the West Coast.
- 59% of construction dollars spent in California are on Design-Build projects.

Market Share for each Project Delivery Method

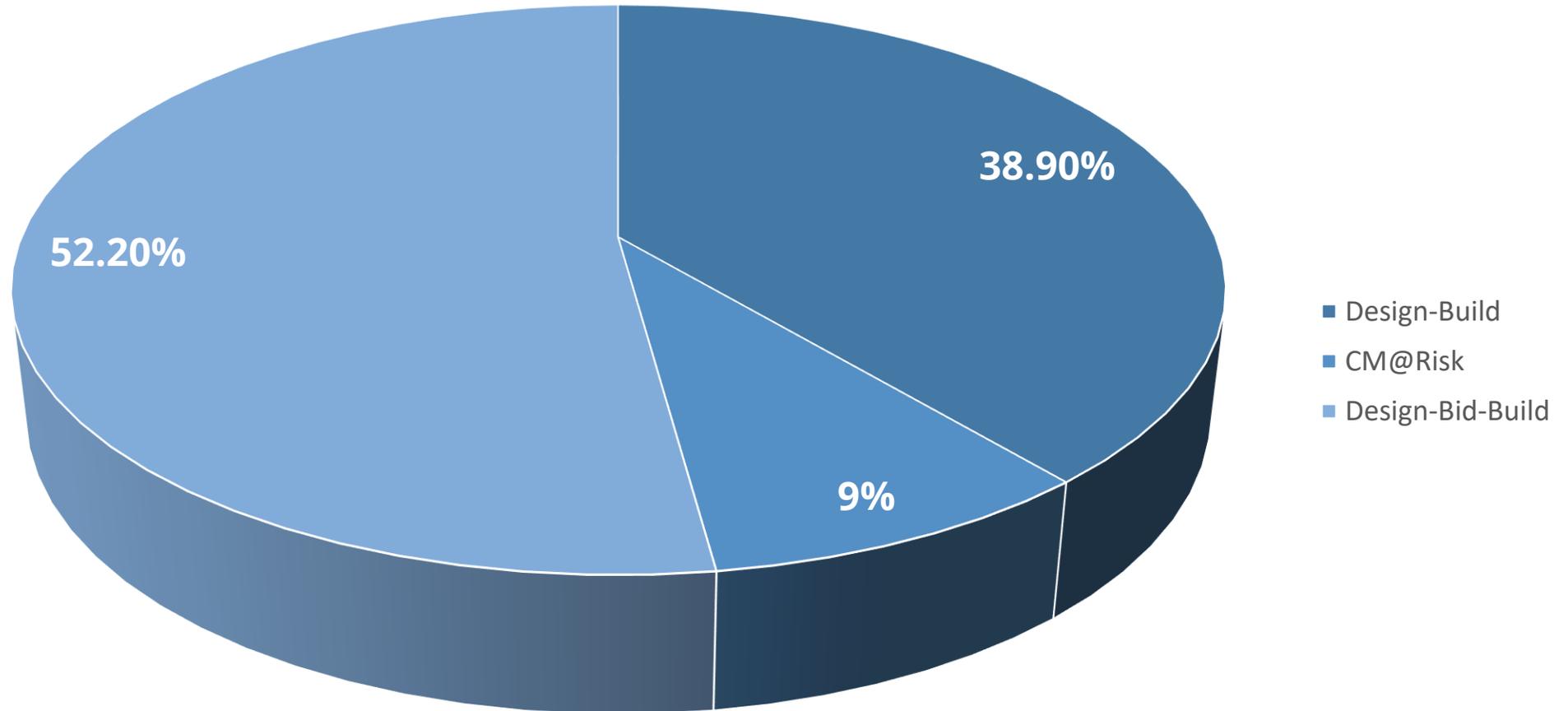


### PROJECT DELIVERY METHOD MARKET SHARE FOR NON-RESIDENTIAL CONSTRUCTION

Source: <http://www.designbuilddoneright.com/research-finds-continued-growth-of-design-build-throughout-united-states/>

# WHO USES DESIGN-BUILD

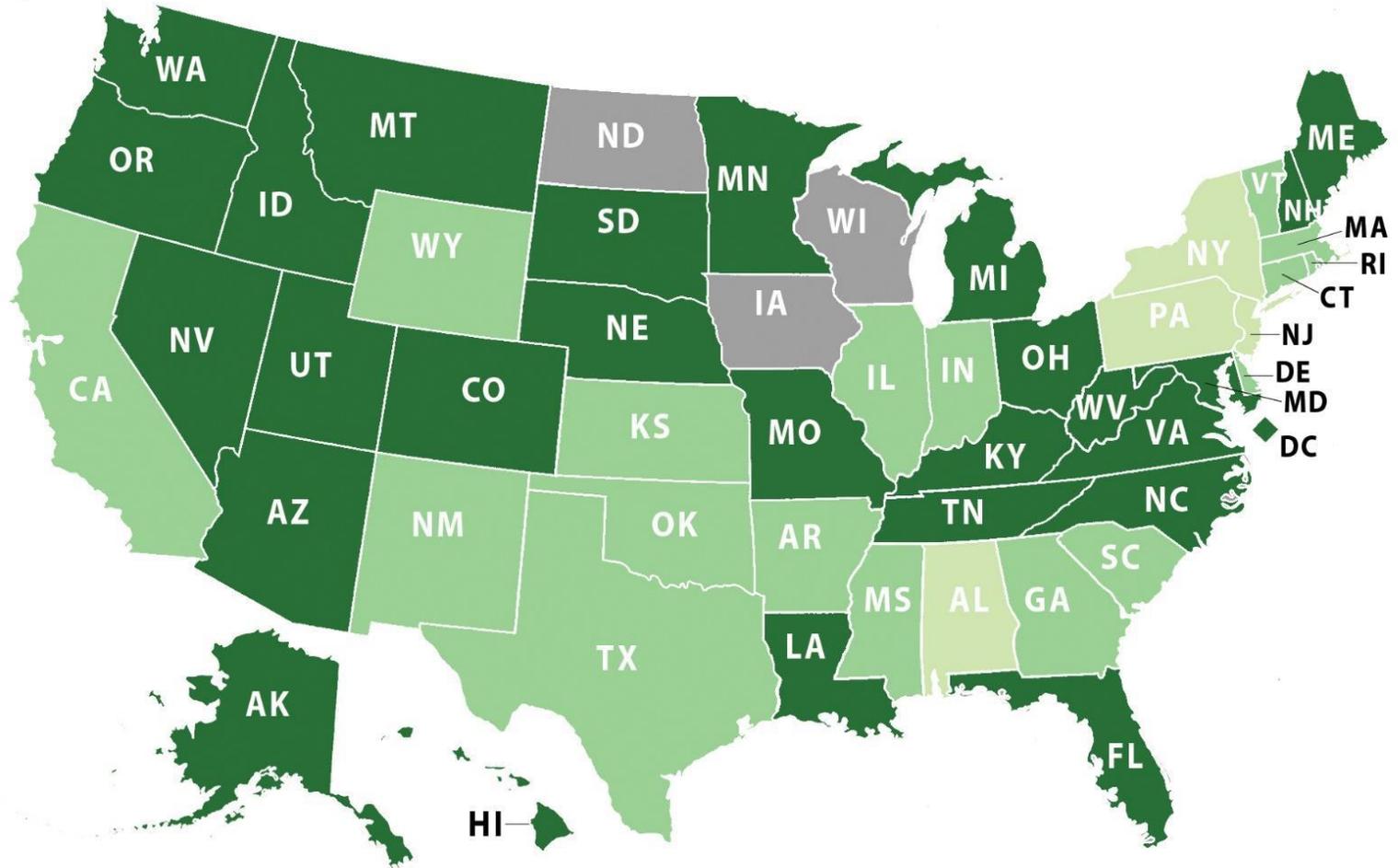
PROJECT DELIVERY MARKET SHARE FOR NON-RESIDENTIAL CONSTRUCTION BIDS FOR 2013



RSMMeans Study

# 2017

## Design-Build State Authorization



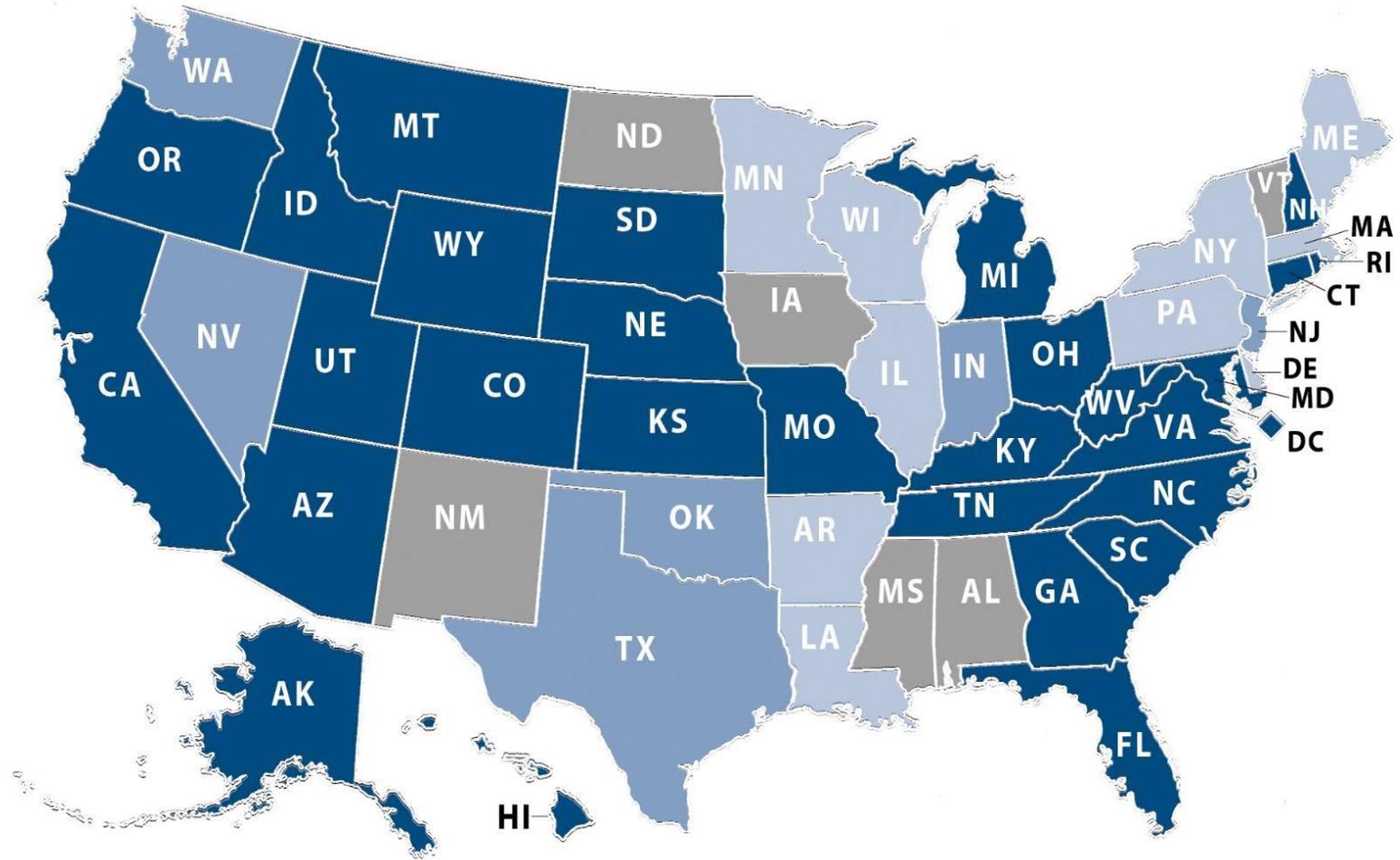
- Design-build is limited to one political subdivision, agency or project
- Design-build is a limited option

- Design-build is widely permitted
- Design-build is permitted by all agencies for all types of design and construction



# 2017

## States Granting Local Design-Build Authorization



■ Design-build is not specifically authorized

■ Design-build is a limited option

■ Design-build is widely permitted

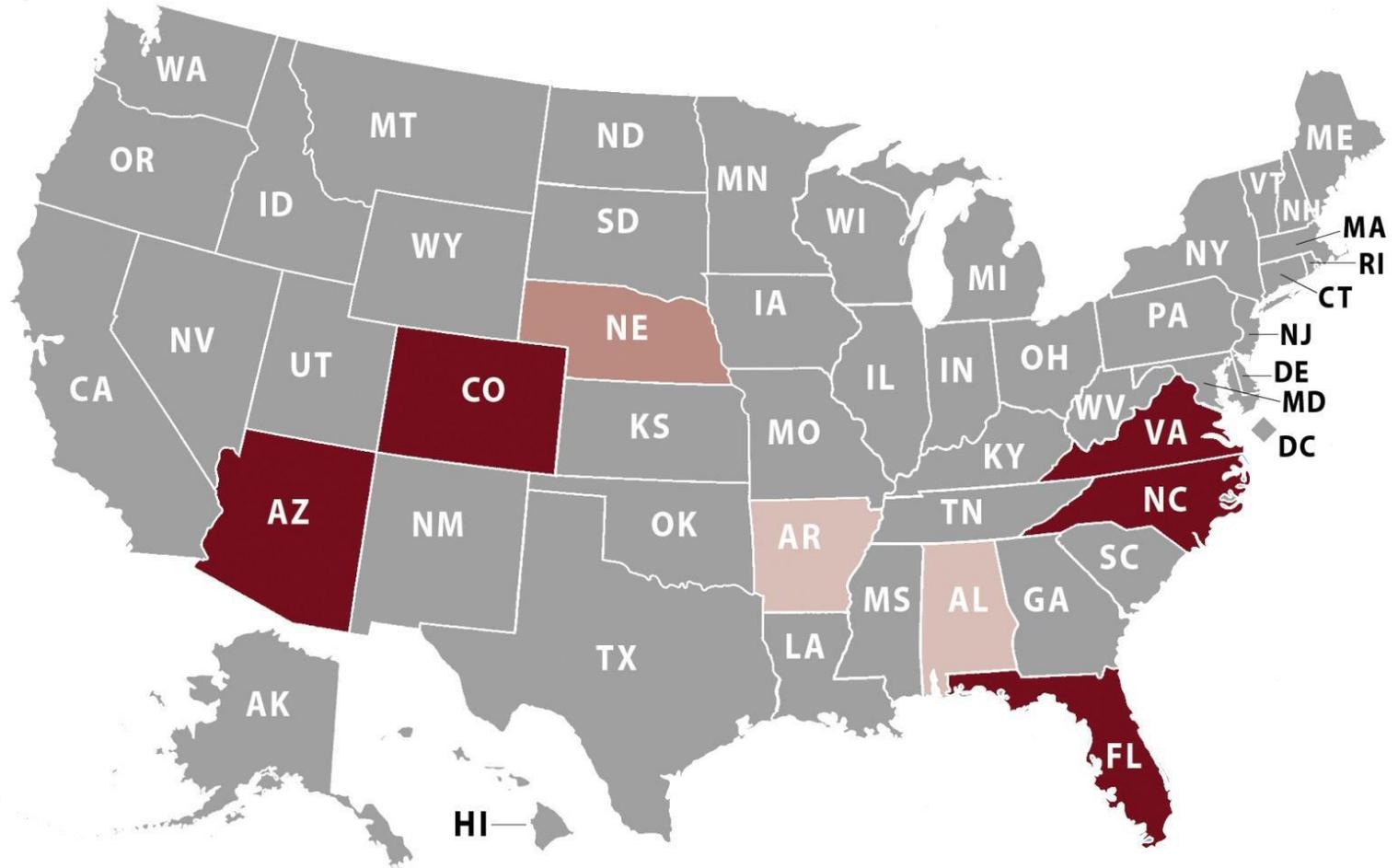
■ Design-build is permitted by all agencies for all types of design and construction





# 2017

## States With Design-Build Qualifications Based Selection



- Qualifications-based selection is not authorized
- Qualifications-based selection is limited to one specific agency

- Qualifications-based selection is authorized with certain limitations
- Qualifications-based selection is widely permitted

# HOW A DESIGN-BUILD ENTITY IS SELECTED

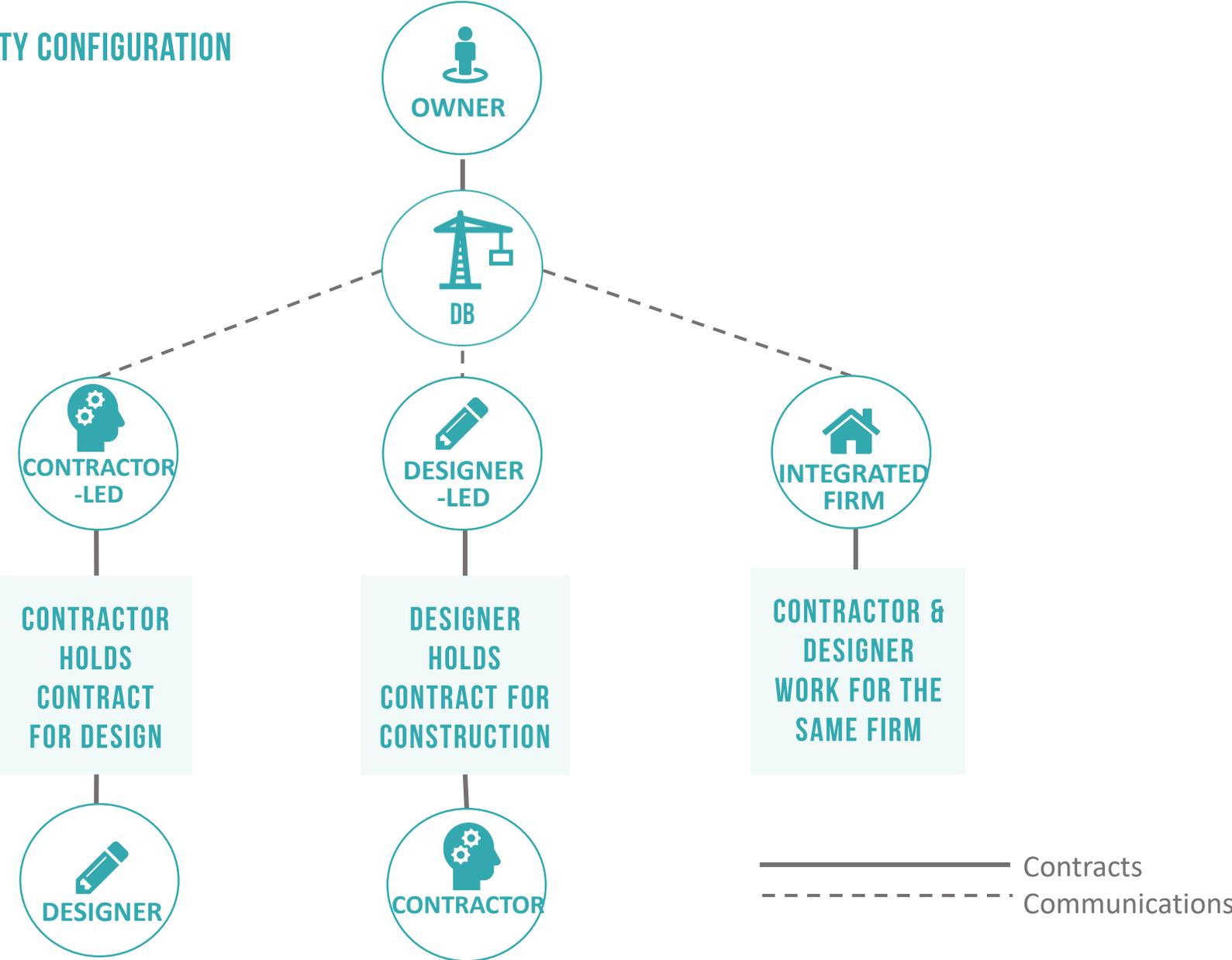
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## INTRODUCTION TO DESIGN-BUILD

Clark is always willing and eager to enter into an ongoing dialogue... to constantly understand what is needed by the client from the big decision to the smallest detail.

Sally MacCormick

# DESIGN-BUILD ENTITY CONFIGURATION



# PROCUREMENT DEFINITIONS

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## REQUEST FOR QUALIFICATIONS

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### RFQ

The document issued by the owner prior to an RFP that typically describes the project in enough detail to let potential proposers determine if they wish to compete; and forms the basis for requesting Qualifications Submissions in a “two phase” or shortlisting process.

## TWO-PHASE SELECTION PROCESS

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A procurement process in which the first phase consists of shortlisting and the second phase consists of preparation and submission of complete design-build proposals are evaluated.

## QUALIFICATIONS SUBMISSION

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A written submission by interested design-build offerors used by an owner for prequalification of shortlisting.

## SHORTLISTING

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Narrowing the field of offerors through the selection of the most qualified proposers on basis of qualifications.

## PRE-QUALIFICATION

---

The process in which an owner, based upon financial, management and other qualitative data, determines whether a firm is fundamentally qualified to compete for a certain project or class of projects (Pre-qualification should be distinguished from shortlisting).

## REQUEST FOR PROPOSALS

---

### RFP

The document that describes the procurement process, forms the basis for final proposals, and may potentially become an element in the contract.

# PROCUREMENT DEFINITIONS

---

## CRITERIA PACKAGE

---

The facility program, design criteria, performance specifications and other project-specific technical material sufficient to provide the basis for best value proposals.

## PERFORMANCE SPECIFICATIONS

---

A specification expressed in terms of an expected outcome or acceptable performance standard.

## PRESCRIPTIVE SPECIFICATIONS

---

The traditional method of specifying materials or techniques found in design-bid-build documents. The range of acceptable products, manufacturers, and techniques, to be adhered to by the builder is stipulated in detail.

## TWO-STEP PROPOSAL

---

Any selection process in which qualitative proposals are submitted separately from price proposals with price proposal remaining sealed until qualitative proposals are evaluated.

## MANAGEMENT PROPOSAL

---

That portion of a design-build proposal which contains the management plan including project approach, personnel, organization, schedule, affirmative action plan, etc.

## PRICE PROPOSAL

---

The portion of a best value proposal which stipulates the price at which the offeror will provide design and construction of the project.

# PROCUREMENT DEFINITIONS

---

## TECHNICAL PROPOSAL/ DESIGN PROPOSAL

---

That portion of a design-build proposal which contains design factors, usually including function, layout, materials, aesthetics and specifications.

## BEST VALUE

---

Also known as “greatest value,” any selection process in which proposals contain both price and qualitative components, and award is based upon a combination of price and qualitative considerations.

## DELIVERABLES

---

The drawings, specifications commentary, models, etc., prepared by the offeror in response to a Request for Proposal.

## WEIGHTED CRITERIA PROCESS

---

A form of best value selection in which maximum point values are pre-established for qualitative and price components, and award is based upon high total points earned by the proposers from both components.

## STIPEND (OR HONORARIUM)

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A stated amount sometimes paid to unsuccessful offerors in consideration of preparing a design-build proposal.

## DESIGN EXCELLENCE

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Meeting the owner’s needs and functional requirements while harnessing innovation and creativity.

# SOURCE SELECTION

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MOST COMMON COMPETITIVE PROCUREMENT CHOICES ARE:



**DIRECT SELECTION/  
QUALIFICATION  
BASED SELECTION**



**COMPETITIVE  
NEGOTIATION**

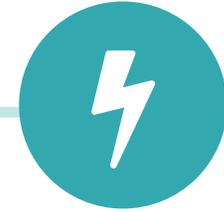


**COST/DESIGN  
COMPETITIONS  
(BEST VALUE)**



**COST COMPETITIONS**

# DIRECT SELECTION/QUALIFICATIONS BASED SELECTION (QBS)



- Design-Build Experience
- Past Performance/Reputation
- Financial Strength
- **Team!** – Qualifications of Individual Team Members
- Evidence of Design and Construction Excellence
- Other Technical and Managerial Qualifications

## DIRECT SELECTION

A negotiated selection process in which the design-builder is identified and selected by the owner most often on the basis of prior experience, and contract scope, terms, and price reached through negotiation.

## QUALIFICATIONS-BASED SELECTION

A form of selection based upon qualifications of the offeror for the project, selection being followed by negotiation to determine contract cost.

# COMPETITIVE NEGOTIATION

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- Technical and Managerial Qualifications
- Preliminary Design Solutions
- Fees, Budgets
- Personnel
- Schedule

# COST/DESIGN COMPETITIONS (BEST VALUE)



- Qualified Shortlist
- Deliverables Include a Qualified Proposal and Firm Price
- Selection based upon “Best Value”

## ADJUSTED LOW BID

A form of best value selection.

## FIXED PRICE/BEST DESIGN

A form of best value selection in which contract price is established by the owner and stated in the RFP. Design proposals and management plan are evaluated and scored, with award going to the firm offering the best qualitative proposal for the established price.



# VENTURA COUNTY MEDICAL CENTER

## COLLABORATIVE PLAN REVIEW WITH OSHPD

- 230,000 SF
- LEED for Healthcare
- Design Excellence
- Alignment of Goals and Expectations:
  - A healing environment welcoming to patients and community
  - Operational efficiency and sustainability
- Expedited design and construction schedule from program

# COST COMPETITIONS



- Highly Detailed Design Concepts
- Eliminates Innovation of Design-Build Team
- Award Based on Low Bidder

## BRIDGING/DRAW-BUILD

- 1) Design-build process utilizing criteria package and best value selection
- 2) Process in which a criteria professional completes design to such an advanced stage that the design-builder's role is limited to completion of construction documents, and construction; the design-builder is selected on the basis of price.

## EQUIVALENT DESIGN/LOW BID

Form of best value selection in which technical proposals are by critique rather than scoring. Award is made on basis of lowest price because the proposal critique creates equivalency of designs.

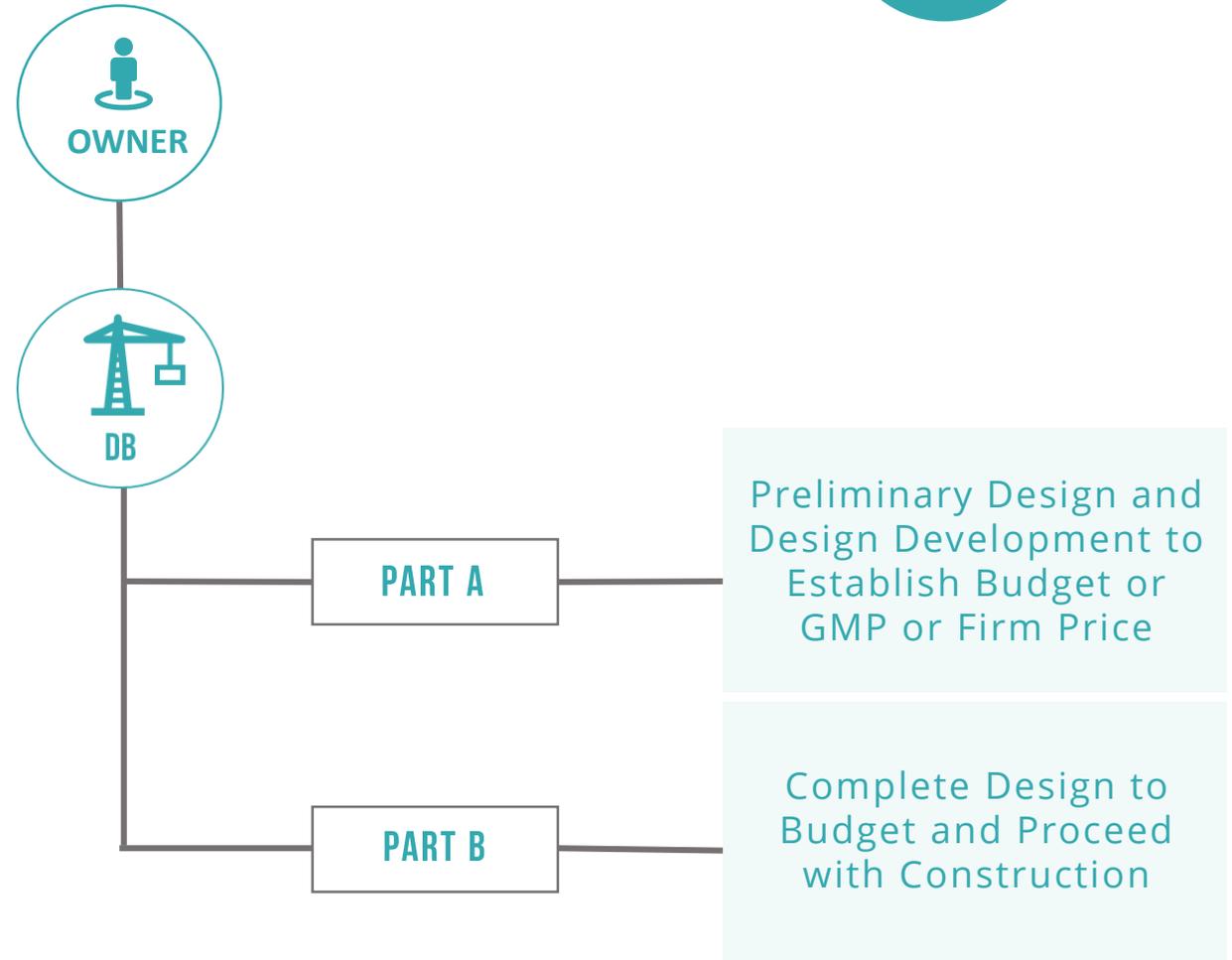
## TECHNICAL LEVELING

A part of the Equivalent Design to create technical equivalency across all proposals.

# PROGRESSIVE DESIGN-BUILD



- Hybrid Version of the QBS Method
- Design-Build Selected on Qualifications
- Design-Build and the Client Enter into a Two-Part Contract that is Implemented in Stages



# DESIGN-BUILD DONE RIGHT: BEST PRACTICES



Owners should consider the level of effort required by the proposers and limit the deliverables to only those needed to differentiate among the proposers.



Owners should develop reasonable budgets when determining a fixed price.



Minimize prescriptive/maximize performance requirements to allow innovation and creativity of the design builder.



Procurement process that focuses heavily on qualifications rather than price—reward teams on their demonstrated history of collaboration.



Shortlisting provides the best opportunity to obtain high quality competition.

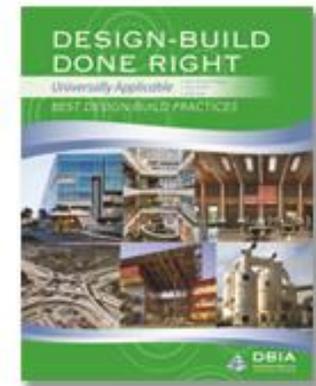


Owners should offer a reasonable stipend when the proposal preparation requires a significant level of effort.



Two Phased Selection Process: Limit the technical requirement to the second phase where the list of proposers has been reduced.

*Document based on input from DBIA members & AEC industry  
<https://www.dbia.org/resource-center/Pages/Best-Practices.aspx>*



# DESIGN-BUILD DONE RIGHT: BEST PRACTICES

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## 1. POSITION PAPERS

- Sustainability
- Federal, State and Municipal “Lowest Price Technically Acceptable” Procurement
- Design Excellence
- Principles of Best Value Selection
- Qualification of Best Value Selection
- Organization of the Design-Build Entity
- Use of Stipends
- Integrated Project Delivery
- Progressive Design-Build (*coming soon*)

*Position Papers found at <https://www.dbia.org/resource-center/Pages/Best-Practices.aspx>*

## 2. RESEARCH REPORTS

*Research Reports found at <https://www.dbia.org/resource-center/Pages/Research.aspx>*



# TYPES OF CONTRACTS

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## INTRODUCTION TO DESIGN-BUILD

# WHAT TYPES OF CONTRACTS ARE USED?

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## MOST COMMON CONTRACT FORMS:



**Two-Part Contract**  
(Negotiated Procurements, Progressive Design-Build)



**Single-Part Contract**  
(Best Value)



**Design Build Operate Maintain**  
(DBOM)

A photograph of two construction workers on a steel beam. One worker is in the foreground, wearing a yellow safety vest and a hard hat, looking down. The other worker is in the background, wearing a blue safety vest and a hard hat, looking to the right. A yellow spherical weight hangs from a cable in the center. The background shows a building with a grid of windows.

# CAVEATS: CAUTION FOR THE OWNER

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INTRODUCTION TO DESIGN-BUILD

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# CAVEATS: CAUTION FOR THE OWNER

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## COMPLEXITY OF THE PROCESS

- Experienced personnel to administer the process



## CONVERTING OWNER NEEDS TO PERFORMANCE BASED LANGUAGE

- Design criteria package
- Approach provides flexibility and fixes responsibility



## POTENTIAL FOR CONFLICTING INTEREST

- Minimize/eliminate through best practices
- Reputation and integrity of the Design-Build team



## STRUCTURING APPROPRIATE REWARDS

- Fees/Incentives to reward increased value and greater risk



# FINAL THOUGHTS

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## INTRODUCTION TO DESIGN-BUILD

INTRODUCTION TO DESIGN-BUILD

| BARBARA WAGNER

# FINAL THOUGHTS

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- Owners should do a thorough assessment and consider the project goals and objectives, constraints and limitations, and other impacts prior to selecting a project delivery model.
- Overall success of a project directly correlates with the quality of the acquisition planning and appropriateness of the source selection and the procurement model.
- The Owner should determine their level of involvement when deciding which delivery model suits them best.
- Acquiring Design-Build services require proper preparation and an effective strategy.
- The key to a successful Design-Build project is an Owner who can allow the Design-Build team flexibility and creativity.

# CONTACT US

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**OWNER'S COUNCIL DIRECTOR**

Design-Build Institute of America  
Western Pacific Region Board



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Capital Outlay Program Manager  
Department of General Services  
Project Management &  
Development Branch



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**BOARD MEMBER**

Design-Build Institute of America  
Western Pacific Region Board



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**(714) 427-2843 (DIRECT)**

Senior Vice President  
Clark Construction Group  
Western Region  
Healthcare Executive



**ANY QUESTIONS?**



A photograph of construction workers at night, wearing safety vests and hard hats, working on a building site. The scene is illuminated by city lights and construction equipment. A large concrete pillar with markings 'C-11' and '1035' is visible on the left. In the background, there are modern buildings and a Starbucks logo. The overall image has a blue tint.

# DESIGN-BUILD DEFINITIONS

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## INTRODUCTION TO DESIGN-BUILD

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## ADJUSTED LOW BID

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A form of best value selection.

## BEST VALUE

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Also known as “greatest value,” any selection process in which proposals contain both price and qualitative components, and award is based upon a combination of price and qualitative considerations.

## BRIDGING/DRAW-BUILD

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- 1) Design-build process utilizing criteria package and best value selection
- 2) Process in which a criteria professional completes design to such an advanced stage that the design-builder’s role is limited to completion of construction documents, and construction; the design-builder is selected on the basis of price.

## CRITERIA PACKAGE

---

The facility program, design criteria, performance specifications and other project-specific technical material sufficient to provide the basis for best value proposals.

## CRITERIA PROFESSIONAL

---

A design professional who develops the criteria package.

## DELIVERABLES

---

The drawings, specifications commentary, models, etc., prepared by the offeror in response to a Request for Proposal.

## DESIGN-BID-BUILD

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“Traditional” project delivery approach where the owner commissions an architect or engineer to prepare drawings and specifications under a design services contract, and separately contracts for construction, by engaging a contractor through competitive bidding or negotiation.

## DESIGN-BUILD

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The system of contracting under which one entity performs both architecture/engineering and construction under a single contract with the owner. Also known as “design-contract” or “single responsibility.”

## DESIGN-BUILDER

---

The entity contractually responsible for delivering the project design and construction.

## DIRECT SELECTION

---

A negotiated selection process in which the design-builder is identified and selected by the owner most often on the basis of prior experience, and contract scope, terms, and price reached through negotiation.

## DRAW-BUILD

---

A variation of the design-build process in which a criteria professional develops documentation to such an advanced stage that the design-builder’s design role is reduced to preparation of detailed working drawings and specifications.

## EQUIVALENT DESIGN/LOW BID

---

Form of best value selection in which technical proposals are by critique rather than scoring. Award is made on basis of lowest price because the proposal critique creates equivalency of designs.

## FAST TRACK CONSTRUCTION

---

Any process in which design and construction activities overlap.

## FIXED PRICE/BEST DESIGN

---

A form of best value selection in which contract price is established by the owner and stated in the RFP. Design proposals and management plan are evaluated and scored, with award going to the firm offering the best qualitative proposal for the established price.

## MANAGEMENT PROPOSAL

---

That portion of a design-build proposal which contains the management plan including project approach, personnel, organization, schedule, affirmative action plan, etc.

## OWNER

---

The entity for which the project is being designed and built and with whom the design-builder will be in privity of contract.

## OWNER'S CONSULTANT

---

A consultant/consulting firm that is employed or engaged by an owner to organize and administer the design-build selection process. Is often the criteria professional who develops the facility program, performance specifications and other RFP components.

## PERFORMANCE SPECIFICATIONS

---

A specification expressed in terms of an expected outcome or acceptable performance standard.

## PRE-QUALIFICATION

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The process in which an owner, based upon financial, management and other qualitative data, determines whether a firm is fundamentally qualified to compete for a certain project or class of projects (Pre-qualification should be distinguished from shortlisting).

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The traditional method of specifying materials or techniques found in design-bid-build documents. The range of acceptable products, manufacturers, and techniques, to be adhered to by the builder is stipulated in detail.

## PRICE PROPOSAL

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The portion of a best value proposal which stipulates the price at which the offeror will provide design and construction of the project.

## QUALIFICATIONS-BASED SELECTION/ NEGOTIATED SELECTION

---

A form of selection based upon qualifications of the offeror for the project.

## QUALIFICATIONS SUBMISSION

---

A written submission by interested design-build offerors used by an owner for prequalification of shortlisting.

## QUALITATIVE

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As applied to a proposal, the non-price factors that characterize an offeror or its proposal.

## REQUEST FOR PROPOSALS

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### RFP

The document that describes the procurement process, forms the basis for final proposals, and may potentially become an element in the contract.

## STIPEND (OR HONORARIUM)

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A stated amount sometimes paid to unsuccessful offerors in consideration of preparing a design-build proposal.

## REQUEST FOR QUALIFICATIONS

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### RFQ

The document issued by the owner prior to an RFP that typically describes the project in enough detail to let potential proposers determine if they wish to compete; and forms the basis for requesting Qualifications Submissions in a “two phase” or shortlisting process.

## TECHNICAL LEVELING

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A part of the Equivalent Design to create technical equivalency across all proposals.

## SHORTLISTING

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Narrowing the field of offerors through the selection of the most qualified proposers on basis of qualifications.

## TECHNICAL PROPOSAL/ DESIGN PROPOSAL

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That portion of a design-build proposal which contains design factors, usually including function, layout, materials, aesthetics and specifications.

## TURNKEY

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- 1) A blanket term for single responsibility of design-build
- 2) A variation of design-build in which the design-builder also provides real estate services which may include land purchase and interim financing.

## TWO-PHASE SELECTION PROCESS

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A procurement process in which the first phase consists of shortlisting and the second phase consists of preparation and submission of complete design-build proposals are evaluated.

## TWO-STEP PROPOSAL

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Any selection process in which qualitative proposals are submitted separately from price proposals with price proposal remaining sealed until qualitative proposals are evaluated.

## VALUE ENGINEERING

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A procedure, integral to design-build, in which the design-builder, through an investment in additional architectural and engineering design, reduces price or increases scope, or both, enhancing value by determining the most cost-effective means of achieving the owner's objectives.

## WEIGHTED CRITERIA PROCESS

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A form of best value selection in which maximum point values are pre-established for qualitative and price components, and award is based upon high total points earned by the proposers from both components.